Chief Author: Jamie Becker-Finn

Commitee: Public Safety Finance & Policy

Date Completed: 2/14/2024 11:12:48 PM
Lead Agency: Sentencing Guidelines Comm

Other Agencies:

Corrections Dept Public Defense Board

Supreme Court

State Fiscal Impact	Yes	No
Expenditures	х	
Fee/Departmental Earnings		х
Tax Revenue		х
Information Technology		х

	Local Fiscal Impact	х	
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This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	ost (Savings) Biennium Bienniu		Biennium			ium
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027
Corrections Dept						
General Fund			-	12	19	19
State Total	_	_	_	_	_	
General Fund		-	-	12	19	19
	Total	-	-	12	19	19
	Biennial Total			12		38

Full Time Equivalent Positions (FTE)		Biennium		Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
Corrections Dept					
General Fund	-	-	-	-	-
Total	-	-	-	-	-

Lead LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature:Karen McKeyDate:2/14/2024 11:12:48 PMPhone:651-284-6429Email:karen.mckey@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2			Bienni	um	Biennium		
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027	
Corrections Dept	-						
General Fund		-	-	12	19	19	
	Total	-	-	12	19	19	
	Bier	nnial Total		12		38	
1 - Expenditures, Absorbed Costs*, Tr	ansfers Out*						
Corrections Dept							
General Fund		-	-	12	19	19	
	Total	-	-	12	19	19	
	Bier	nnial Total		12		38	
2 - Revenues, Transfers In*							
Corrections Dept							
General Fund		-	-	-	-	-	
	Total	-	-	-	-	-	
	Bier	nnial Total		-		-	

Chief Author: Jamie Becker-Finn

Commitee: **Public Safety Finance & Policy**

Date Completed: 2/14/2024 11:12:48 PM Agency: Sentencing Guidelines Comm

State Fiscal Impact	Yes	No
Expenditures		Х
Fee/Departmental Earnings		Х
Tax Revenue		Х
Information Technology		Х
Local Fiscal Impact		

Χ

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)		Biennium		Bienn	ium
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Total	-	-	-	-	-
Bio	Biennial Total				-

Full Time Equivalent Positions (FTE)		Biennium		Bienn	ium
	FY2023	3 FY2024	FY2025	FY2026	FY2027
Т	Total		-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Karen McKey Date: 2/8/2024 2:57:53 PM Phone: 651-284-6429 Email: karen.mckey@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2	tate Cost (Savings) = 1-2		Biennium		Biennium	
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027
	Total	-	-	-	-	-
	Bier	nnial Total		-		-
1 - Expenditures, Absorbed Costs*, Transfe	rs Out*					
	Total	-	-	-	-	-
	Bier	nial Total		-		-
2 - Revenues, Transfers In*						
	Total	-	-	-	-	-
	Bier	nial Total		-		-

Bill Description

In its current form, Minn. Stat. § 609.666 (Negligent Storage of Firearms) establishes a gross misdemeanor for negligently storing or leaving a loaded firearm where the person knows or reasonably should know, that a child is likely to gain access, unless reasonable action was taken to secure the firearm against such access.

In place of this requirement, section 1 amends § 609.666 to require the owner or possessor of a firearm (other than an antique firearm or inoperable relic) to secure the firearm, when not in the person's direct physical control, either with a locking device (in which case the firearm must be unloaded) or in a firearm storage unit.

Failure to comply with this requirement is generally a misdemeanor.

Such failure becomes a gross misdemeanor if the unsecured firearm is loaded.

Such failure becomes a two-year/\$5,000 felony if a loaded, unsecured firearm is accessed by a child or a person prohibited from possessing a firearm under Minn. Stat. § 624.713, subd. 1.

Such failure becomes a five-year/\$10,000 felony if an unsecured firearm is used in a felony crime of violence or to inflict substantial or great bodily harm on, or to cause the death of, someone other the firearm's owner or authorized user.

These crimes do not apply to unauthorized access obtained by unlawful entry.

Section 2 amends Minn. Stat. § 624.713, subdivision 1(11), to add a three-year ban on possessing firearms or ammunition following conviction of section 1's gross misdemeanor offense. A violation of the ban is a gross misdemeanor.

The bill is effective August 1, 2024, and applies to crimes committed on or after that date.

Assumptions

It is assumed that "may be sentenced to two years in prison" and "may be sentenced to five years in prison" are intended to be statutory maximums; the phrase "not more than" before the respective prison terms is inferred.

One of the responsibilities of the Commission is to assign severity-level (SL) rankings to new felony offenses passed by the Legislature. The Commission bases its decisions, in part, on the level of harm caused and the culpability of the person. Statutory mandatory minimums and statutory maximums are also considered. It is assumed the Commission will rank the new two-year felony at SL 1 and the 5-year felony at SL 2 because these may be considered similar to existing firearms felonies in Minn. Stat. § 609.66, subdivisions 1a(b)(2) and 1c, with similar or greater statutory maximums. At these SLs, those with criminal history scores of 6 or more are recommended prison.

With respect to loaded firearm access by children, it is assumed that the bill's two-year felony is similar to the existing Minn. Stat. § 609.666 gross misdemeanor, but with more specific storage requirements and a requirement that a child or

prohibited person actually accesses the firearm. It is therefore assumed that, with respect to children, the number of future violations of the two-year felony will be a fraction of the number of existing gross misdemeanor violations. The exact fraction is not known. Assuming that most violations of Minn. Stat. § 609.666 come to the attention of authorities because a child actually accessed a firearm stored in violation of the bill's specific storage requirements, it is plausible that 80 percent of the gross misdemeanor violations will become violations of the bill's two-year felony instead, while the remaining 20 percent will remain gross misdemeanors (or will be prosecuted under the bill's five-year felony provision). According to Minn. Judicial Branch data, from 2019 to 2023, there were 194 total convictions for negligent storage of a firearm under Minn. Stat. section 609.666, for about 39 convictions per year. It is therefore assumed that 31 cases (39 × 80%) per year sentenced under the bill's two-year felony (assuming SL 1) and the remaining eight cases will remain gross misdemeanors or be prosecuted under the bill's five-year felony provision.

It is assumed that, by creating a new misdemeanor offense and expanding the gross misdemeanor offense to include access by adults, the bill will increase the number of misdemeanor and gross misdemeanor sentences. The extent of this increase is not known. As the bill's felony provisions are assumed to shift some gross misdemeanor cases to felonies (see above), it is assumed that the bill's increase in misdemeanor and gross misdemeanor convictions will approximately be offset by the bill's decrease in gross misdemeanor convictions as a result of this shift.

With respect to loaded firearm access by prohibited persons, it is assumed that the bill's two-year felony provisions will have some relationship to the number of gross misdemeanor violations of Minn. Stat. § 624.7141, subd. 1, which applies to intentional transfers to prohibited persons. That relationship is not known. It is assumed that people will be convicted of the bill's two-year felony provisions as a result of prohibited persons accessing a loaded, unsecured firearm about half as frequently as people are now convicted of § 624.7141, subd. 1. According to Minn. Judicial Branch data, from 2019 to 2023, there were three such gross misdemeanor convictions, for about one (0.6) conviction per year. Assuming half that many violations of the bill's two-year felony provisions resulting from prohibited persons accessing loaded, unsecured firearms, there will be less than one (0.3) additional case per year.

The bill's five-year felony is similar to the existing Minn. Stat. § 609.66, subd. 1c, in that both offenses may provide criminal penalties for the use of one's firearm by a third party who uses it to commit a felony crime of violence. The bill's five-year felony is narrower in two ways: it applies only to firearms, not to dangerous weapons generally; and, when a crime of violence is an element, the firearm must actually be used to commit the crime, which the existing offense does not require (a substantial risk is sufficient). The new offense is significantly broader, however, in two important ways. First, mere negligence in firearms storage, rather than recklessness, is a sufficient state of mind. Second, in addition to criminalizing the use of one's unsecured firearm by a third party who uses it to commit a felony crime of violence, the bill also criminalizes the use of one's unsecured firearm by a third party who uses it to inflict substantial bodily harm, great bodily harm, or death on someone other than the defendant-owner. This, it is assumed, encompasses accidents and suicide. The discussion that follows will analyze the five-year felony's application to crimes of violenceincluding crimes of violence that result in substantial bodily harm, great bodily harm, or deathseparately from its application to accidents and suicide.

With respect to crimes of violence, it is assumed that most of these offenses are already being prosecuted under Minn. Stat. § 609.66, subd. 1c, and that the bill's provisions will only slightly increase the number of felonies being sentenced over what are now being sentenced under Minn. Stat. § 609.66, subd. 1c. According to MSGC data, from 2012 through 2022, there were 2 cases sentenced (1 case every five years, on average) for violations of Minn. Stat. § 609.66, subd. 1c, 1 of which was a prison sentence. Assuming only a slight increase, no additional cases will be sentenced in most years under the bill's crimes-of-violence provision.

With respect to accidents and suicide, the number of deaths and incidents of substantial or great bodily harm caused by unsecured firearms owned by someone other than the decedent ("third-party-owned firearms") is not known. A 2022 study of firearms suicides found that third-party-owned firearms were used in about 23 percent of the cases where the ownership of the firearm could be ascertained. Among a smaller number of suicide cases where the firearm's storage characteristics could be ascertained, about 63 percent were stored loaded and 59 percent were stored unlocked. The study reported that odds ratios for decedent vs. non-decedent ownership of these unsecured firearms were close to 1-to-1 for firearms stored loaded (1.11) and unlocked (.90), which implies that the percentage of suicides by unsecured third-party-owned firearms is approximately as large as the overall percentage (23%) of suicides by third-party-owned firearms. It is therefore assumed that nearly all 23 percent of third-party-owned firearms used in suicide were likely stored in a manner that the bill would consider to be unsecured.

According to CDC data, from 2016 through 2020, 1,757 Minnesotans died by suicide by firearm, or 351 per year. If 23 percent of these involved suicide by an unsecured third-party-owned firearm, it is assumed that 80 firearms suicide cases per year would qualify for application of the five-year felony to the firearm's owner. The rate at which such cases will be charged, convicted, and sentenced is not known. Assuming that half of those cases are charged, convicted, and sentenced, this would result in 40 cases per year sentenced under the bill's five-year felony (assuming SL 2). This

estimate ignores accidents and nonfatal inflictions of substantial and great bodily harm, on one hand, and any suicidereducing effects of compliance with the bill's firearms storage requirements, on the other. The extent of these offsetting effects is not known, and they are assumed approximately to cancel each other out.

It is assumed that the 71 new cases sentenced annually (31 cases at SL 1 + 40 cases at SL 2) will have the same imprisonment rate and average pronounced prison durations as accidents resulting in death (SL 2) and accidents resulting in great bodily harm (SL1) under Minn. Stat. § 169.09; and reckless discharge of a firearm (SL 1 & 2) and furnishing a firearm to a minor (SL 2) under Minn. Stat. § 609.66. From 2013 to 2022, the average imprisonment rate for these offenses was two percent with an average pronounced duration of 16 months (2/3 term of imprisonment=11 mos.). An average 83 percent of probationers received local confinement as a condition of their probation. The average pronounced confinement time was 47 days (2/3 term of confinement=31 days).

With respect to section 2, it is assumed that the addition of a new offense to the list of gross misdemeanors whose convictions result in a three-year firearms ban will increase the number of gross misdemeanor convictions for violations of Minn. Stat. § 624.713, subd. 11. Because current and future gross misdemeanor violations of Minn. Stat. § 609.66 are, and are assumed to be, much less common than convictions of the gross misdemeanors already on the list, the increase is assumed to be slight. According to Minn. Judicial Branch data, from 2019 to 2023, there were 13 gross misdemeanor convictions for § 624.713, subd. 11, for about three convictions per year. Assuming a slight increase, there will be fewer than one additional case per year.

Expenditure and/or Revenue Formula

Long-Term Fiscal Considerations

Because it is assumed there will be an additional 71 cases sentenced, and because the imprisonment rate is two percent, it is estimated that there will be a need for one additional prison bed annually. (With an expected prison rate of 2 percent, there will be an additional one prison sentence per year with an expected average duration of 16 months, assuming service of 2/3 of the pronounced sentence (11 mos.); 1.42 prison sentences × 11 mos. to serve = 15.6 ÷ 12 mos. = 1.30 prison beds.)

Local Fiscal Impact

As stated in Long-Term Fiscal Considerations, it is estimated that there will be an additional 71 cases sentenced, and one case will receive prison, leaving an estimated 70 cases that will receive "stayed" probationary sentences. Because it is assumed that 83 percent of them will receive local confinement as a condition of probation, it is expected that this will result in 58 probationers receiving conditional confinement in a local jail or workhouse for an average 47 days, assuming people will serve 2/3 of the pronounced jail sentence (an average 31 days); 58 people \times 31 days to serve = $1,801 \div 365$ days = 4.93 local beds resulting in the need for an additional five local beds needed statewide.

References/Sources

MSGC Monitoring Data, 2012-2022.

Minn. Judicial Branch, 2019-2023, retrieved 2/5/2024 at https://mncourts.gov/Help-Topics/Court-Statistics/District-Court-Criminal-Charges-Data.aspx.

Bond, A.E., Karnick, A.T., Bandel, S.L., Capron, D.W. and Anestis, M.D., "Demographic Differences in the Type of Firearm and Location of Bodily Injury in Firearm Suicide Decedents," *Death Studies* (Nov. 2022), pp. 1-9 (https://doi.org/10.1080/07481187.2022.2144547).

Centers for Disease Control and Prevention, WISQARS Explore Fatal Injury Data Visualization Tool (retrieved 2/5/2023 at https://www.cdc.gov/injury/wisqars/index.html).

Agency Contact:

Agency Fiscal Note Coordinator Signature: Jill Payne Date: 2/8/2024 11:25:50 AM

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Chief Author: Jamie Becker-Finn

Commitee: Public Safety Finance & Policy

Date Completed: 2/14/2024 11:12:48 PM
Agency: Corrections Dept

State Fiscal Impact	Yes	No
Expenditures	Х	
Fee/Departmental Earnings		х
Tax Revenue		Х
Information Technology		Х
Local Fiscal Impact		

Local Fiscal Impact X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)		Biennium		ium	Bienni	um
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	_	-	-	12	19	19
	Total	-	-	12	19	19
	Bier	nnial Total		12		38

Full Time Equivalent Positions (FTE)		Bien	Biennium		nium
	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	-	-	-	-	-
То	al -	-	_	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature:Karen McKeyDate:2/14/2024 11:09:36 PMPhone:651-284-6429Email:karen.mckey@lbo.mn.gov

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2			Bienni	um	Biennium		
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027	
General Fund		-	-	12	19	19	
	Total	-	-	12	19	19	
	Bier	nnial Total		12		38	
1 - Expenditures, Absorbed Costs*, Tran	sfers Out*						
General Fund		-	-	12	19	19	
	Total	-	-	12	19	19	
	Bier	nnial Total		12		38	
2 - Revenues, Transfers In*							
General Fund		-	-	-	-	-	
	Total	-	-	-	-	-	
	Bier	nnial Total		-		-	

Bill Description

H.F. 9040 amends M.S. 609.666 to require an owner or possessor of a firearm to secure the firearm, when not in the person's direct physical control, and establishes penalties for failing to comply with the requirement.

Assumptions

Prison bed costs are based on a marginal cost per diem of \$42.50 for FY 2024, \$50.82 for FY 2025, \$51.95 for FY 2026 and \$53.06 for FY 2027 and each subsequent year. This includes marginal costs for all facility, private and public bed rental, health care and support costs.

The annual cost is estimated by multiplying the number of prison beds needed by the subsequent annual per diem. Unless otherwise noted, prison beds are phased in on a quarterly basis.

Prison bed FTE impact for the increase in the offender population assumes 80 percent of the ongoing bed impact is personnel-related and the average salary per FTE is \$72,000 per year including benefits.

The bill is effective August 1, 2024.

Expenditure and/or Revenue Formula

Cost of Prison Beds

Fiscal Year	2024	2025	2026	2027
Number of Prison Beds	0	1	1	1
Cost of Prison Beds (in 000s)	0	12	19	19
FTE	0	0	0	0

Long-Term Fiscal Considerations

There will be a need for 1 prison bed annually outside of the budget horizon.

Local Fiscal Impact

MSGC estimates an additional 5 local beds needed statewide, annually.

References/Sources

Department of Corrections Staff

MSGC

Agency Contact:

Agency Fiscal Note Coordinator Signature: Kwesi Pasley

Date: 2/14/2024 10:11:14 PM

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Chief Author: Jamie Becker-Finn

Commitee: Public Safety Finance & Policy

Date Completed: 2/14/2024 11:12:48 PM
Agency: Public Defense Board

State Fiscal Impact	Yes	No
Expenditures		х
Fee/Departmental Earnings		Х
Tax Revenue		Х
Information Technology		Х
Lacal Final Immed		
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)		Biennium		Bienn	ium
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Total	-	-	-	-	-
Bio	Biennial Total				-

Full Time Equivalent Positions (FTE)			Biennium		Biennium Bienni		nium	
		FY2023	FY2024	FY2025	FY2026	FY2027		
	Total	-	-	-	-	-		

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

 LBO Signature:
 Karen McKey
 Date:
 2/14/2024 3:28:13 PM

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This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium		Biennium		
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027
	Total	-	-	-	-	-
	Bier	nnial Total		-		-
1 - Expenditures, Absorbed Costs*, Trar	sfers Out*					
	Total	-	-	-	-	-
	Bier	nnial Total		-		-
2 - Revenues, Transfers In*						
	Total	-	-	-	-	-
	Bier	nnial Total		-		-

Bill Description

Under current law an individual can be charged with a gross misdemeanor for negligently storing a firearm or leaving a loaded firearm where the person knows or should have known that a child could access the firearm. Under the terms of the bill this would change to require that if the owner of a firearm is not in direct control of the firearm, that the firearm be (1) unloaded and equipped with a locking device; or (2) loaded or unloaded in a locked firearm storage unit.

The bill provides a misdemeanor for a violation, a gross misdemeanor if the firearm is not secured and is loaded and felony if a loaded unsecured firearm is accessed by a child or a person prohibited from possessing firearms used in a felony crime of violence or to inflict substantial or great bodily harm on, or to cause the death of, someone other than the owner or authorized user of the firearm.

Assumptions

According to data from the Minnesota Judical Branch the change would result in 1 or fewer cases per county in Minnesota.

There would be no significant change in workloads or caseloads as result of this bill.

Expenditure and/or Revenue Formula

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact:

Agency Fiscal Note Coordinator Signature: Kevin Kajer Date: 2/14/2024 12:44:10 PM

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Chief Author: Jamie Becker-Finn

Commitee: Public Safety Finance & Policy

Date Completed: 2/14/2024 11:12:48 PM

Agency: Supreme Court

State Fiscal Impact	Yes	No
Expenditures		Х
Fee/Departmental Earnings		Х
Tax Revenue		Х
Information Technology		Х
Local Fiscal Impact		Х

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)		Biennium		Bienn	ium
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Total	-	-	-	-	-
Bio	Biennial Total				-

Full Time Equivalent Positions (FTE)			Biennium		Biennium Bienni		nium	
		FY2023	FY2024	FY2025	FY2026	FY2027		
	Total	-	-	-	-	-		

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

 LBO Signature:
 Karen McKey
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 2/7/2024 12:04:42 PM

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This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

^{*}Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2			Bienni	um	Bienni	um
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027
	Total	-	-	-	-	-
	Bier	nial Total		-		-
1 - Expenditures, Absorbed Costs*, Transfe	ers Out*					
	Total	-	-	-	-	-
	Bier	nial Total		-		-
2 - Revenues, Transfers In*						
	Total	-	-	-	-	-
	Bier	nial Total		-		-

Bill Description

The bill modifies Minn. Stat. § 609.666, which is entitled "Negligent Storage of Firearms." The bill sets new and additional requirements for storing firearms. The bill creates several new criminal penalties for violations of the mandatory firearm storage requirements, including misdemeanor, gross misdemeanor, and felony penalties.

The bill prohibits persons convicted of gross misdemeanor violations of Minn. Stat. § 609.666 from possessing firearms for a period of three years.

Assumptions

It is assumed this bill would increase criminal case filings because it creates several new crimes. It is assumed that the increase in criminal case filings would be relatively low compared to overall criminal case filings. It is anticipated that any impact to resources required to process criminal cases would be minimal, based on the assumed low increase in criminal case filings.

Expenditure and/or Revenue Formula

For the years 2019 through 2023 there were a total of 194 charges filed statewide under Minn. Stat. § 609.666; assuming each charge was in a separate case that is an average of 39 cases statewide per year. Even if the number of charges filed under Minn. Stat. § 609.666 doubled as a result of this bill, the overall case filing rate would be an average of 78 cases statewide per year, which is less than 1 case per county per year. This bill is not anticipated to have a significant fiscal impact on the Judicial Branch.

Long-Term Fiscal Considerations

None

Local Fiscal Impact

None

References/Sources

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